

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 NRC-05 EPA-01 CEQ-01 FEA-01
ACDA-07 CIAE-00 INR-07 L-03 NSAE-00 NSC-05 EB-07
OES-07 DODE-00 ERDA-05 SS-15 SP-02 TRSE-00 /093 W
-----091969 072134Z /75

R 071656Z JUL 77
FM AMEMBASSY VIENNA
TO SECSTATE WASHDC 2445
INFO AMEMBASSY BONN
USMISSION US BERLIN
AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
PARIS 4991
AMEMBASSY BRUSSELS
USERDA HQ WASHDC
USERDA HQ GERMANTOWN

C O N F I D E N T I A L SECTION 1 OF 2 VIENNA 6338

USIAEA

USNATO

DEPT PASS IO/SCT

E.O. 11652: GDS
TAGS: PFOR, PGOV, WB, GWN IAEA, UR, US, FR, UK
SUBJECT: SOVIET STATEMENT ON PARTICIPATION OF WEST BERLINERS
IN IAEA ACTIVITIES

REF: (A) BONN 6225, (B) BONN 4739, (C) STATE 81169

1. MISSION INQUIRED INTO DETAILS OF SOVIET INTERVENTION
AT IAEA SYMPOSIUM ON NUCLEAR TECHNIQUES IN EXPLORATION,
EXTRACTION AND PROCESSING OF MINERAL RESOURCES HELD
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MARCH 7-11 IN VIENNA REPORTED REFTEL A AND LEARNED
FOLLOWING:
A. THERE WRE TWO SOVIET PARTICIPANTS WHO SHOWED UP
PRACTICALLY AT LAST MINUTE AND WHO, IN IAEA SECRETARIAT
CONFERENCE OFFICAL'S OPINION, WERE NOT RPT NOT SCIENTISTS. ONE
OF THEM ADVISED SECRETARIAT CONFERENCE OFFICIAL OF
INTENTION TO MAKE A STATEMENT OBJECTING TO INCLUSION

OF TWO SCIENTISTS FROM WEST BERLIN IN LIST OF
FRG NOMINATED PARTICIPANTS. SECRETARIAT CONFERENCE
OFFICIAL INFORMED SOVIET PARTICIPANT THAT SUCH STATEMENT WOULD
NOT RPT NOT BE PERMITTED, SINCE IAEA SYMPOSIA ARE
INTENDED SOLELY AS MEANS OF EXCHANGING SCIENTIFIC
AND TECHNICAL INFORMATION AMONG SCIENTISTS NOMINATED
BY IAEA MEMBER STATES, THAT MEMBER STATES ARE FREE
TO NOMINATE ANY SCIENTISTS THEY CHOOSE, INCLUDING
SCIENTISTS NOT RPT NOT CITIZENS OF NOMINATING
STATE, THAT SCIENTISTS PARTICIPATE AS INDIVIDUALS
AND NOT RPT NOT AS MEMBERS OF GOVERNMENT DELEGATIONS
AND, MOREOVER, THEY DO NOT RPT NOT NECESSARILY
REPRESENT VIEWS OF GOVERNMENTS, AND THAT THE
SCIENTISTS INVOLVED FROM WEST BERLIN HAD BEEN
PROPERLY NOMINATED AND ACCEPTED BY IAEA AS LEGITIMATE
PARTICIPANTS IN THIS SYMPOSIUM.

?. IN FACE OF SOVIET PARTICIPANT'S
PERSISTENCE, SECRETARIAT CONFERENCE OFFICIAL SUGGEST
ASSISTANCE OF SOVIET DDG ZHELUDEV TO RESOLVE MATTER,
BUT ZHELUDEV CAREFULLY AVOIDED BEING PRESENT AT
SYMPOSIUM AT THAT PARTICULAR TIME AND WAS FOUND NOT
RPT NOT TO BE "AVAILABLE."

C. FOLLOWING ADDITIONAL CONSULTATIONS WITHIN
SECRETARIAT, IT WAS DECIDED TO PROPOSE TO SOVIET
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PARTICIPANT TO SUBMIT HIS STATEMENT IN WRITING TO
THE DIRECTOR GENERAL, WHICH HE EVENTUALLY DID.
EFFECT WAS TO DEFUSE ISSUE, SINCE SOVIET STATEMENT
HAS NOT RPT NO STATUS OTHER THAN TO INFORM DIRECTOR
GENERAL OF THEIR VIEWS ON A MATTER, WHICH ANY MEMBER
STATE IS ENTITLED TO DO. SECRETARIAT HAS NO RPT NO
INTENTION OF RESPONDING TO SOVIET STATEMENT OR
DOING ANYTHING OTHER THAN FILING IT.

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2. COMMENT: IN OUR VIEW, IAEA SECRETARIAT'S REFUSAL
TO PERMIT SOVIET STATEMENT DURING SYMPOSIUM PROCEED-
INGS WAS QUITE PROPER, AND WE ARE CONFIDENT THAT THEY
WILL CONTINUE TO ENFORCE THIS PRACTICE. WE ALSO
BELIEVE THEY ACTED WISELY IN FINDING A MANNER OF
DISPOSING OF THE PROBLEM WITHOUT ADVERSELY AFFECTING ANYONE'S
INTERESTS. THEY CONFESS, HOWEVER, THAT THERE EXISTS
A POSSIBILITY THAT THEY MIGHT NOT RPT NOT ALWAYS
HAVE ADVANCE NOTICE OF A SIMILAR SOVIET COMPLAINT
IN FUTURE, BUT IF THAT HAPPENS, SCIENTIFIC SECRETARY
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OF SYMPOSIUM OR OTHER IAEA SECRETARIAT OFFICIALS
PRESENT WOULD QUICKLY RULE SUCH STATEMENT OUT OF ORDER. IF
U.S. OR ANY OTHER PARTICIPANT SHOULD ATTEMPT TO RESPOND
TO SOVIET COMPLAINT, THAT PARTICIPANT WOULD ALSO
QUICKLY BE RULED OUT OF ORDER. THUS, WE HAVE
SERIOUS DOUBTS AS TO FEASIBILITY IN PRACTICE OF
RESPONDING TO SUCH COMPLAINTS IN MANNER AUTHORIZED
REF C, ESPECIALLY GIVEN THE NUMBER (ABOUT 29 PER
YEAR) AND CHARACTER OF IAEA CONFERENCES, SYMPOSIA AND
SEMINARS AND THE STATUS AND TYPE OF PARTICIPANTS
NORMALLY ATTENDING. AS MATTER OF FACT, MISSION STAFF
MEMBERS RARELY ATTEND SUCH MEETINGS, MANY OF WHICH
ARE HELD AWAY FROM VIENNA IN MEMBER STATES, SINCE WE ARE SIMPLY NOT

RPT NOT STAFFED TO DO SO. FURTHER, THERE ARE NOT RPT NOT ALWAAYS USG SCIENTISTS ATTENDING THESE MEETINGS, I.E., PARTICIPATING SCIENTISTS MAY COME FROM UNIVERSITIES, NATIONAL LABORATORIES, PRIVATE INDUSTRY, ETC., AND WE QUESTION WHETHER IT WOULD BE APPROPRIATE TO ENTRUST SUCH PERSONS WITH CARRYING OUT ANY KIND OF RESPONSE TO SOVIET COMPLAINTS OF A POLITICAL NATURE. IN SHORT, WE BELIEVE WE SHOULD RELY PRIMARILY ON IAEA SECRETARIAT FOR HANDLING FUTURE INCIDENTS OF THIS KIND, AS THEY CAPABLY DID IN THE CASE MENTIONED ABOVE. END COMMENT.

3. IN DISCUSSING THIS CASE WITH SECRETARIAT CONFERENCE OFFICIAL, WE LEARNED THAT SOVIETS AND EAST GERMANS ALSO COMPLAINED PRIVATWLY IAEA THAT FRG DELIBERATELY PREVENTED SEVERAL OF FRG SCIENTISTS FROM ATTENDING AN IAEA TECHNICAL MEETING HELD IN GDR LAST YEAR. SECREARITAT OFFICIAL ACKNOWLEDGED TO MISOFF THAT ABOUT FIVE OR SIX INVITED FRG

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SCIENTISTS WHO WRE PLANNING TO ATTEND DID NOT RPT NOT DO SO DUE TO "ILLNESS." APPARENTLY ONLY ONE FRG-NOMINATED SCEINTIST FROM WEST BERLIN DID ATTEND, WHICH SOVIETS AND EAST GERMANS INTERPRETED AS DELBERATE PROVOCATION. AS A RESULT, ACCORDING

TO IAEA SOURCES, IT NOW APPEARS LIKELY THAT SOVIETS AND EASTERN EUROPEANS TOGETHER WILL "BOYCOTT" IAEA SYMPOSIUM ON RADIOIMMUNOASSAY AND RELATED PROCEDURES IN MEDICINE, SCHEDULED TO BE HELD OCTOBER 31-NOVERMBER 4, 1977 IN WEST BERLIN.

4. ALSO, IN CONNECTION WITH LATTER SYMPOSIUM, MISOFFSWERE TOLD RECENTLY BY NEW DIRECTOR OF AGENCY'S LEGAL DIVISION DAVID EDWARDS (FORMER UK LEGAL OFFICER IN BONN AND BERLIN), THAT HE HAD RECIEVED INDACTIONS THAT SOVIETS INTEDNDED TO PROTEST OFFICIALLY TO IAEA BOUT INCLUSION OF "BERLIN CLAUSE" IN STANDARD HOST GOVERNMENT AGREEMENT BETWEEN FRG AND IAEA FOR IAEA MEETINGS. THUS, WE MAY FIND IT NECESSARY TO ONCE AGAIN GO THOUGH THE EXERCISE OF CIRCULATING NOTES BACK AND FORTH SIMILAR TO CASE INVOLVING FAO/IAEA/AGROCHIMICA SYMPOSIUM ON SOIL ORGANIC MATTER STUDIES HELD IN BRAUNSCHSWEIG, FRG, LAST YEAR. WE WILL REPORT ON FURTHER DEVELOPMENTS IN THIS CONNECTION AS THEY BECOME KNOWN TO US. STONE

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